

**SHELTER CLUSTER**  
**TC Gita Vulnerability Analysis**  
*Updated Version: 23 March 2018*

Kindly find below several documents which will help to guide you with prioritisation of the most vulnerable groups in affected communities, when designing your post-TC Gita support to self-recovery programs.

In undertaking a vulnerability analysis, it is crucial to consider personal factors (household composition, special needs of a person/household, health status, etc.), socio-economic factors (level of poverty, loss of livelihoods, assets, etc.) and the person/household's capacity to recover. This will help to identify those persons for whom it will be harder to recover without support or who may face protection risks.

Humanitarian actors are encouraged to pay particular attention to persons requiring special attention in affected areas and persons with specific needs. Further breaking down of any data collected on vulnerable populations by collecting age and sex disaggregated data will help to better inform design of shelter programs.

Considering funding constraints, it is probable that humanitarian actors will not be able to reach all people in need. The responsibility for prioritising vulnerable groups may also differ across clusters but improving targeting of beneficiaries and analysis of vulnerabilities will help ensure that the persons most in need are given assistance.

Kindly find linked to the following key guidance documents:

- 1. Housing Land and Property Law in Tonga: Disaster Law Housing, Land and Property Mapping Project. Authors: Allens/Linklaters/IFRC/Australian RC, with the assistance of Ministry of Lands and Natural Resources in Tonga. August 2017.**

This document provides guidance on:

- Key laws and actors
- Common types of tenure
- Security of tenure of vulnerable groups
- Eviction, expropriation and relocation

It is currently in draft format, and your feedback is welcome.

<https://www.sheltercluster.org/tonga/documents/housing-land-and-property-law-tonga-disaster-law-housing-land-and-property-mapping>

- 2. Rapid Gender Analysis, Sub-focus on Shelter Food Security and Livelihood – Tropical Cyclone Gita, The Kingdom of Tonga, 26 February 2018.**

The rapid gender analysis provides initial information about gender, roles, responsibilities, capacities and vulnerabilities of women, men, girls and boys, diverse sexual orientation and gender identity and expression and other marginalised people prior to and after TC Gita. It provides a snapshot of different needs, capacities and strategies. Taking into consideration the tight time-frame, rapid changing context and limited information, this analysis seeks to understand gender roles and relation how they may have been impacted by the disaster, and provide practical programming/operational recommendations to meet differing needs, ensure we "do no harm" where feasible, identify windows of opportunity to advance gender equality.

<https://www.sheltercluster.org/tonga-cyclone-gita-2018/documents/rapid-gender-analysis-tropical-cyclone-gita>

- 3. Safety and Protection Cluster Situation Report and Initial Rapid Assessment TC Gita. 19 February 2018.**

This document provides an overview of safety and protection concerns during the emergency phase of the response, and recommendations to address them. Pregnant and lactating women, children, people living with disabilities, elderly people, young single mothers, widows, LGBTIQ, parents of young children and people without a source of income are noted as existing vulnerable groups in the TC Gita-affected areas.

<https://www.sheltercluster.org/tonga-cyclone-gita-2018/documents/safety-and-protection-cluster-situation-report-and-initial-rapid>

#### **4. Needs Assessment Survey on persons with disabilities in Tonga. Author: Pacific Disability Forum. March 2018.**

This assessment was carried out on Tongatapu and confirms that housing of people living with disabilities has been damaged and destroyed by TC Gita. It also found that the majority of people living with disabilities surveyed did not have employment at the time of the assessment.

<https://www.sheltercluster.org/tonga-cyclone-gita-2018/documents/needs-assessment-survey-persons-disabilities-tonga>

#### **5. Village-level damage analysis. Tonga Shelter Cluster. 28 Feb 2018.**

Preliminary damage assessment data shows that housing in some communities has sustained more damage than others. Many families with completely destroyed houses, as well as partially damaged houses have been provided with tents and will require follow up assistance in the coming months to ensure safe and dignified living conditions. This is a priority, particularly considering we are still in the cyclone season. Please note this analysis will soon be updated with new data current data being collected.

<https://www.sheltercluster.org/tonga-cyclone-gita-2018/documents/village-level-damage-analysis-28-feb-2018>

#### **6. All Under One Roof: Disability Inclusive Shelter and Settlements in Emergencies. IFRC, Handicap International, CBM.**

These guidelines are the result of institutional collaboration between IFRC, CBM and Handicap International, and between the Shelter & Settlements and Health Departments within IFRC. The aim is to transform the way humanitarian organisations approach inclusion and accessibility in their shelter and settlement programmes.

<https://www.sheltercluster.org/pacific/documents/all-under-one-roof-disability-inclusive-shelter-and-settlements-emergencies>

#### **Guidance on engagement with vulnerable groups**

In order to provide equal opportunities to all community members with a focus on the most vulnerable, it is important that all groups (elderly, people living with disabilities, women, men, girls, boys and minority groups) are adequately consulted, and offered an opportunity to meaningfully participate in all phases of emergency and recovery programs.

Humanitarian agencies are encouraged to engage the existing local structures, through the Ministry of Internal Affairs, to District and Town Officers, to Village Emergency Committees to Communities, to families.

For further information on effective community engagement, consider consulting the following cluster lead agencies, government authorities, and organisations in Tonga for all phases of your program:

- **Ministry of Internal Affairs (MIA)** is the lead agency of the Safety and Protection Cluster, and manages nine portfolios including Local Government & Community Development, Culture, Sports Development, Women Affairs, Youth Development, Employment Services, Social Protection, Disability and Church Leaders Desk.
- **District and Town Officers (Chair of village emergency committee)** manage all sectors at village level including emergency shelter. During a response they conduct the initial impact assessment within their community and serve as the link between the community and the District/National Emergency Management Committees. Between disasters, they prepare community development plans which outline preparedness activities for all sectors, which can

address safe-shelter messaging of the cluster. e.g.: removing guttering before cyclone to avoid contamination/salinisation of water storage.

- **Village Emergency Committees** ensure community awareness of emergency management, including ways of mitigating, preparing, for, responding to and recovering from an emergency. The Village Emergency Committee consists of sectoral committees e.g. Agriculture, Women, Education and Water. The number and type of committees varies from village to village, depending on population and needs. There is no specific committee for shelter.
- **Coordination/Logistics Cluster**  
Cluster Lead Agency: National Emergency Management Office (NEMO)  
Contact Person: Vea Aniseko  
Email: [veatamatalahe@mail.com](mailto:veatamatalahe@mail.com)  
Contact Person: Graham Kenna  
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- **Essential Services (Power, water, Telecommunication) Cluster**  
Cluster Lead Agency: Ministry of Public Enterprise  
Contact Person: Sione Akaula, Actg. Chief Executive Officer  
Email: [sakauola@mpe.gov.to](mailto:sakauola@mpe.gov.to)  
Contact Person: Seti Chen  
Email: [setichen@tongapowe.to](mailto:setichen@tongapowe.to)
- **Emergency Shelter & Non- Food Items (NFI) Cluster**  
Cluster Lead Agency: National Emergency Management Office (NEMO) supported by Tongan Red Cross Society  
Contact Person: Leveni 'Aho, Director  
Email: [levenih5@gmil.com](mailto:levenih5@gmil.com)  
Contact: Sione Taumoefolau  
Email: [sg@tongaredcross.to](mailto:sg@tongaredcross.to)
- **Health, Nutrition, Water, Sanitation & Hygiene Cluster**  
Cluster Lead Agency: Ministry of Health  
Contact Person: Dr. Siale Akau'ola, Chief Executive Officer  
Email: [sakauola@health.gov.to](mailto:sakauola@health.gov.to)
- **Food Security & Livelihoods Cluster**  
Cluster lead Agency: Ministry of Agriculture, Food Forests & Fisheries  
Contact Person: Viliami Manu, Chief Executive Officer  
Email: [viliamitoaleimanu@yahoo.com](mailto:viliamitoaleimanu@yahoo.com)
- **Safety & Protection Cluster**  
Cluster Lead Agency: Ministry of Internal Affairs  
Contact Person: Onetoto Anisi, Actg. Chief Executive Officer  
Email: [oanisi@mia.gov.to](mailto:oanisi@mia.gov.to)  
Contact Person: Eva Tuuholoaki  
Email: [evaipomana@gmail.com](mailto:evaipomana@gmail.com)
- **Reconstruction Cluster**  
Cluster Lead Agency: Ministry of Infrastructure  
Contact Person: Kelela Tonga, Actg. Chief executive Officer  
Email: [ktonga@infrastructure.gov.to](mailto:ktonga@infrastructure.gov.to)  
Mobile: 770-5203  
Contact Person: Fotu Veikune  
Email: [mfotuvei@gmail.com](mailto:mfotuvei@gmail.com)
- **Economic & Social Recovery Cluster**  
Cluster lead Agency: Ministry of Finance & National Planning  
Contact Person: Elizabeth Baker  
Email: [ebaker@finance.gov.to](mailto:ebaker@finance.gov.to)

Please don't hesitate to let us know if you would like further information or clarification.

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